# Review of the Guardianship Act

## Question Paper 5: Medical and dental treatment and restrictive practices

### Easy Read version

## How to use this document

This information is written in an easy to read way.

This document has been written by the Law Reform Commission.

When you see the word ‘we’, it means the Law Reform Commission.

This Easy Read document is a summary of another document.

You can find the other document on our website at [lawreform.justice.nsw.gov.au](http://www.lawreform.justice.nsw.gov.au/)

You can ask for help to read this document.   
A friend, family member or support person may be able to help you.

This is the fifth question paper. There are other papers as well.

We suggest that you read our Easy Read Background Paper. It explains many of the ideas in this question paper in more detail.

## What’s in this document?

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## What we are trying to do

At the moment, we are reviewing the law about **guardianship**.

Guardianship is when another person makes decisions for you. This is usually because you can’t make decisions on your own.

The law we are reviewing is called the Guardianship Act 1987.

We want to make sure that the law is fair.

We also want to make sure it is right for the community today.

Our community has changed a lot since the law was written in 1987.

We’d like to know what you think about our ideas for new laws.

This document has some questions for you to think about.

## What this paper is about

This paper covers 3 important topics:

1. Who can make decisions about medical and dental treatment.
2. Who can make decisions about taking part in medical research.
3. Who can make decisions about the use of **restrictive practices.**

**Restrictive practices are used to** stop a person from:

* hurting themselves
* hurting others
* damaging something.

These practices include things like:

* using medication to calm someone down
* removing someone from the room and keeping them on their own for a while.

We discuss restrictive practices in more detail on page 22.

## Who can give consent?

If you give **consent** you say it is ok for somebody to do something.

If you consent to medical or dental treatment, it means you agree to have the treatment.

Consent can be given by:

* you
* someone who can make decisions for you.

Some people can’t give their consent.

This might be because they have:

* a severe disability
* trouble explaining what they think.

How do we know when someone can’t give their consent?

The law currently says people can’t give consent if they can’t show:

* they understand the type of treatment and any effects it may have
* whether or not they consent – they can’t speak, nod or use some other way to show if they agree with the treatment.

### Question 1: What do you think about who can give consent?

Should these things mean that someone can’t give consent?

You can use the space below to share your thoughts.

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### Question 2: Which types of treatment need consent?

In NSW the law has different rules depending on the type of treatment you need.

This includes treatment from a doctor or dentist.

For some treatments, the person treating you must get consent from someone else if you can’t give it yourself.

This includes treatments that are:

* risky – they could be dangerous
* intrusive – they can be unpleasant for the patient.

For example, consent is needed for an operation.

And consent is needed to have a cast put on a broken leg.

Consent isn’t needed for:

* emergency first aid
* some types of medicine.

#### What do you think?

What do you think about these rules? Should there be any other rules?

You can use the space below to share your thoughts.

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### Question 3: Who can make decisions about stopping treatment?

At the moment, a doctor can say that medical treatment being used to keep someone alive should be stopped.

This usually only happens in some situations – if someone is dying and is in a lot of pain.

If the person can’t say yes or no about this, someone else can make that decision for them.

Some people think this should never happen.

They think that the treatment should continue, no matter what, to keep the person alive.

#### What do you think?

You can use the space below to share your thoughts.

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### Question 4: Who can make decisions about parts of our bodies?

There are some medical treatments that involve removing small parts of our bodies.

For example, sometimes people need to have a small piece of their body removed to:

* treat a sickness they have
* help someone else who is sick.

At the moment, the law says that, sometimes, someone else can make a decision for another person about these kinds of operations.

If someone is going to make a decision for someone else, they need to think about:

* Is it the best thing for the person?
* How risky is the operation?
* Will the operation help the person be healthy?

#### What do you think?

Should these rules be different? You can use the space below to share your thoughts.

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### Question 5: Who can say yes or no to treatment?

At the moment, if you can’t consent to treatment yourself, different people can give consent for you.

There are different types of treatment, and different people who can   
give consent.

A **tribunal** can give consent to all types of treatment.

In NSW we have the Guardianship Division of the NSW Civil and Administrative Tribunal (the Tribunal).

The Tribunal is a group of people appointed by the Government who work together to make decisions about guardianship.

| **Type of treatment** | **Examples of this kind of treatment** | **Who can give consent** |
| --- | --- | --- |
| Special treatment | This might be an operation to change whether or not you can have a baby, or it might be an abortion. | Only the Tribunal or your guardian. |
| Major treatment | Being given a drug that might become addictive. Having a tooth removed. | * the Tribunal * your guardian * your husband, wife  or partner * your carer * a close friend or relative |
| Minor treatment | Having a cast put on a broken leg | * the Tribunal * your guardian * your husband, wife  or partner * your carer * a close friend or relative |

#### What do you think?

Do you agree with the types of people who can make decisions about treatment?

You can use the space below to share your thoughts.

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### Question 6: What if you say no to treatment?

Sometimes, people with a disability say that they don’t want to   
receive treatment.

At the moment, the law says that there are times when their wishes can be overruled.

This means that someone can say that you must have the treatment, even if you don’t want it.

This can happen when the doctor says:

* You don’t understand enough about the treatment.
* The treatment won’t cause you harm, pain or distress.

#### What do you think?

You can use the space below to share your thoughts.

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### Question 7: Is consent always needed?

At the moment, the law says that there are times when consent for treatment is not needed.

This includes when urgent treatment is needed to:

* save your life
* stop your health being damaged
* help reduce pain or distress.

It can also happen when no one is available to give consent and the doctor says the treatment needs to happen anyway.

#### **What do you think?**

You can use the space below to share your thoughts. \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_

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### Question 8: Who is the ‘person responsible’?

Someone who the law says can give consent for someone else to be given major medical or dental treatment, is called the   
**person responsible**.

This person might be:

* your guardian
* your husband, wife or partner
* your carer
* a close friend or relative.

The law says that the order of the list is important.

A guardian is chosen first.

If they are not available, a husband, wife, carer, friend or relative will   
be chosen.

#### ****What do you think?****

Is this a good list?

Do you agree with the order?

Should anyone else be on the list?

You can use the space below to share your thoughts.

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### Question 9: What should people think about before making a decision for someone else?

Making a decision about someone else’s medical or dental treatment is a big deal.

The law says that the person needs to think about the following things when doing this:

* Why the person can’t give consent themselves.
* The type of medical or dental problem that needs treatment.
* If any other types of treatment are available.
* The effects that the treatment might have on the person.
* The risks of the treatment.
* The reasons why the treatment is needed.

#### **What do you think?**

Are these the right things to think about?

Is there anything that people need to think about?

You can use the space below to share your thoughts.

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### Question 10: When is it ok to make a decision about sterilisation?

Sterilisation is when someone has an operation that prevents them from having a baby.

Both men and women can be sterilised.

If you can’t make a decision yourself, there are special rules about consent for sterilisation.

Only the Tribunal can make a decision about sterilisation.

The Tribunal must think about:

* the person’s health and wellbeing
* if the treatment will save the person’s life
* if the treatment will stop damage to the person’s health.

Some people think that these rules are too strict.

Others think that sterilisation should never happen without the   
person’s consent.

#### **What do you think?**

You can use the space below to share your thoughts.

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### Question 11: Should you be able to write down what should happen about your health in the future?

In some parts of Australia, you can write a document to explain what should happen about your health in case you can’t consent in the future.

These documents are called **advance care directives**.

In NSW at the moment, the rules about advance care directives   
are unclear.

In some other parts of Australia, the law says that you can write in an advance care directive who it is that you trust to make decisions for you in the future.

In some other parts of Australia, the laws also say that there are some situations where the advanced care directive should not be followed.

This includes:

* If the person was forced to agree to the document.
* If the person used incorrect information to make their decisions.
* If the document does not match their current wishes.

#### **What do you think?**

Should you be able to write down what should happen about your health in the future?

You can use the space below to share your thoughts.

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## Clinical trials

### Question 12: Who should decide whether or not you can take part in a clinical trial?

Clinical trials are a way of testing new medicines or medical treatments.

Sometimes, people who can’t give consent take part in a clinical trial.

In NSW, only the Tribunal can give consent for them.

In other parts of Australia, a person’s guardian, husband or wife   
can decide.

Some people think that people who can’t give consent should never be allowed to take part in clinical trials.

Others think this isn’t fair.

For example, what if the medicine being tested was a cancer drug that could save your life?

There may be benefits to taking part in trials that people don’t know about.

#### What do you think?

Who should be able to decide if you can take part in a clinical trial?

You can use the space below to share your thoughts.

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## Restrictive practices

### Question 13: Should there be laws about restrictive practices?

Restrictive practices are sometimes used to stop someone harming themselves or others.

At the moment, there is nothing in the law about restrictive practices.

A person is supposed to give consent before restrictive practices are used on them.

If the person can’t give consent, someone else can say that it’s ok to use restrictive practices.

Carers are sometimes unsure:

* if they can use restrictive practices
* who to ask about this.

Sometimes restrictive practices are used when they shouldn’t be.

Some people think that restrictive practices should not be allowed at all.

Others think there should be:

* clear rules
* penalties for people who break the rules.

#### **What do you think?**

You can use the space below to share your thoughts.

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### Question 14: Are there any other issues or ideas that you would like to share with us?

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## What’s next?

Thank you for taking the time to answer our questions.

We will think about all the answers that you and other people give us.

We will do this when we write down our ideas for making changes to   
the law.

If you’d like more information, please contact us. Our contact details are on page 26.

## How to tell us what you think

You can send your answers to us by email or post.

[nsw-lrc@justice.nsw.gov.au](mailto:nsw-lrc@justice.nsw.gov.au)

GPO Box 31

Sydney

NSW 2001

We need to receive your answers by Friday 12 May 2017.

We may publish your answers on our website, or include them in things that we write.

If we do this, people will be able to read your answers.

Please tell us if you don’t want us to publish some, or all, of   
your answers.

## 

## Word list

**Advance care directives**

Documents that are used to explain what should happen about your health in the future.

**Consent**

Saying it is ok for somebody to do something.

**Person responsible**

Someone who makes a decision for someone else about major medical or dental treatment.

**Restrictive practices**

Techniques that are used to stop a person from:

* hurting themselves
* hurting others
* damaging something.

**Sterilisation**

When someone has an operation to prevent them from having a baby.

**Tribunal**

A group of people appointed by the Government who work together to make decisions about guardianship.

## Contact us

(02) 8346 1284

[nsw-lrc@justice.nsw.gov.au](mailto:nsw-lrc@justice.nsw.gov.au)

GPO Box 31

Sydney

NSW 2001

[www.lawreform.justice.nsw.gov.au](http://www.lawreform.justice.nsw.gov.au/)

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